REGIONAL STRATEGY FOR IMPROVING ADOLESCENT AND YOUTH HEALTH
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Annexes
Annex A. External causes of Mortality among youth between the ages of 15 and 24 years old, selected countries, around 2003 (per 100,000 inhabitants).
Annex C. Purpose and Indicators, Strategic Line of Action.
Introduction

1. This document proposes a 10-year Strategy that aims to engage and respond to the needs of young people aged 10 to 24 of both sexes living in the Americas. It aims to do so by developing and strengthening the health sector’s integrated response, with particular attention to the most vulnerable adolescents and youth¹ and to the prevailing disparities in the health status, both among and within the countries of the Region.

2. The Strategy seeks to improve the health of the largest cohort of young people² in the history of the Region - representing 24.5% of the total population (232 million) – and to respond to the changing context—demographic transition, globalization, environmental changes, and new communication technologies. In the next decade, Member States will be challenged to promote and protect the health and development of young people, in order to ensure that they build social capital and have healthy populations in their most economically productive years and in older ages. This challenge cannot be addressed by the health sector alone; the integration and coordination of actions of all stakeholders is no longer a choice, in order to minimize the duplication of efforts and maximize the impact of investments made.

3. This proposal is grounded on the World Health Organization’s constitution, which states, “the enjoyment of the highest attainable standard of health is one of the fundamental rights of every human being without distinction of race, religion, political belief, economic or social condition.”³ Furthermore, it is consistent with global documents, such as the International Conference on Population and Development (ICPD), the United Nations General Assembly Special Session (UNGASS), the Millennium Development Goals (MDG), the United Nations Convention on the Rights of the Child⁴, and the following UN/Inter-American (OAS) human rights conventions, declarations and recommendations⁵:

¹ For example, young people who are disenfranchised, of low socio-economic status, low literacy and/or who have special health needs, including adolescents and youth with severe mental illnesses and disabilities.
² The World Health Organization defines adolescents as individuals between the ages of 10 and 19 years old, youth from age 15 to 24 years old and young people from age 10 to 24 years old.
⁴ This instrument entered into force on 2 September 1990 and has been ratified by Antigua and Barbuda, Argentina, Bahamas, Barbados, Belize, Bolivia, Brazil, Canada, Chile, Colombia, Costa Rica, Cuba,
UN System for the Protection of Human Rights

- Universal Declaration of Human Rights;\(^6\)
- International Covenant on Civil and Political Rights\(^7\);
- International Covenant on Economic, Social, and Cultural Rights\(^8\);
- Convention on the Elimination of All Forms of Discrimination against Women\(^9\)
- General Comment 14. The Right to the Enjoyment of the Highest Attainable Standard of Health (Article 12 of the International Covenant on Economic, Social, and Cultural Rights), UN Committee on Economic, Social and Cultural Rights\(^10\)

Dominica, Ecuador, El Salvador, Grenada, Guatemala, Guyana, Haiti, Honduras, Jamaica, Mexico, Nicaragua, Panama, Paraguay, Peru, Dominican Republic, Saint Kitts and Nevis, Saint Lucia, Saint Vincent and the Grenadines, Suriname, Trinidad and Tobago, Uruguay, and Venezuela.


6 Article 25 of the Universal Declaration of Human Rights states that “…Everyone has the right to a standard of living adequate for the health and well-being of himself and his family, including food, clothing, housing, and medical care, and necessary social services…”

7 Entered into force on 23 March 1976 and ratified by Argentina, Barbados, Belize, Bolivia, Brazil, Canada, Chile, Colombia, Costa Rica, Dominica, the Dominican Republic, Ecuador, El Salvador, Grenada, Guatemala, Guyana, Haiti, Honduras, Jamaica, Mexico, Nicaragua, Panama, Paraguay, Peru, St, Vincent and the Grenadines, Suriname, Trinidad and Tobago, the United States of America, Uruguay, and Venezuela.

8 Entered into force on 3 January 1976 and ratified by Argentina, Barbados, Bolivia, Brazil, Canada, Chile, Colombia, Costa Rica, Dominica, the Dominican Republic, Ecuador, El Salvador, Grenada, Guatemala, Guyana, Honduras, Jamaica, Mexico, Nicaragua, Panama, Paraguay, Peru, St, Vincent and the Grenadines, Suriname, Trinidad and Tobago, Uruguay, and Venezuela.

9 Entered into force in 1979 and has been ratified by Antigua and Barbuda, Argentina, Bahamas, Barbados, Belize, Bolivia, Brazil, Canada, Chile, Colombia, Costa Rica, Cuba, Dominica, Ecuador, El Salvador, Grenada, Guatemala, Guyana, Haiti, Honduras, Jamaica, Mexico, Nicaragua, Panama, Paraguay, Peru, Dominican Republic, Saint Kitts and Nevis, Saint Lucia, Saint Vincent and the Grenadines, Suriname, Trinidad and Tobago, Uruguay and Venezuela.

10 In this Comment, the United Nations Committee on Economic, Social, and Cultural Rights analyzes the content, scope, and obligations of the Member States to the International Covenant on Economic, Social and Cultural Rights deriving from Article 12 of the International Covenant on Economic, Social, and Cultural Rights (The right to enjoyment of the highest attainable standard of health). The Committee establishes that the right to the highest attainable standard of health is closely related to and dependent on the exercise of other human rights such as life, non-discrimination, equality, freedom from inhumane
OAS System for the Protection of the Human Rights

- American Declaration of the Rights and Duties of Man\textsuperscript{11};
- American Convention on Human Rights\textsuperscript{12};
- Additional Protocol to the American Convention on Human Rights in the Area of Economic, Social, and Cultural Rights, or Protocol of San Salvador\textsuperscript{13}; and
- Inter-American Convention on the Prevention, Punishment, and Eradication of Violence against Women (Convention “Belem Do Para”)\textsuperscript{14}

4. The development of this Strategy is the product of a participatory process that involved international experts, and strategic partners, and national stakeholders, including young people and PAHO/WHO country focal points.

Background

5. The commitment of the Pan American Health Organization (PAHO) Secretariat to improve the health and well-being of young people is long standing. Previous mandates in the topic of adolescent and youth health include: the World Health Assembly (WHA) resolution on the \textit{Strategy for Child and Adolescent Health and Development} (WHA 56.21, 2003)\textsuperscript{15}, which urges Member States to strengthen and expand efforts to increase the coverage of health services and to promote access to a full range of health promotion and prevention interventions; the WHA resolution \textit{Global Strategy on Reproductive Health} (WHA 57.12, 2004)\textsuperscript{16}, which calls for Member States to reach international goals in reproductive health with particular attention to inequities related to gender and poverty

\begin{itemize}
\item or degrading treatment, the right to association, assembly, and movement, food, housing, employment, and education. It refers to persons with disabilities as a group whose vulnerability calls for special relatively low-cost programs that offer access to health facilities, goods, and services without discrimination.
\item \textsuperscript{11} 199 OAS res. XXX. OEA/Ser.L.V/182 doc. 6 rev.1, p.17 (1992).
\item \textsuperscript{12} Entered into force on 18 July 1978 and ratified by Argentina, Barbados, Bolivia, Brazil, Chile, Colombia, Costa Rica, Dominica, the Dominican Republic, Ecuador, El Salvador, Grenada, Guatemala, Haiti, Honduras, Jamaica, Mexico, Nicaragua, Panama, Paraguay, Peru, Suriname, Trinidad and Tobago, Uruguay, and Venezuela.
\item \textsuperscript{13} Entered into force on 16 November 1999 and ratified by Argentina, Bolivia, Brazil, Colombia, Costa Rica, Ecuador, El Salvador, Guatemala, Mexico, Panama, Paraguay, Peru, Suriname, and Uruguay.
\item \textsuperscript{14} Entered into force on 5 March 1995 and ratified by Antigua and Barbuda, Argentina, Bahamas, Barbados, Belize, Bolivia, and Brazil. Colombia, Costa Rica, Chile, Dominica, Dominican Republic, Ecuador, El Salvador, Grenada, Guatemala, Guyana, Haiti, Honduras, Mexico, Nicaragua, Panama, Paraguay, Peru, St. Kitts and Nevis, St. Lucia, Suriname, Trinidad and Tobago, Uruguay, and Venezuela.
\item \textsuperscript{15} Available at: \url{http://www.who.int/gb/ebwha/pdf_files/WHA56/ea56r21.pdf}.
\item \textsuperscript{16} Available at: \url{http://www.who.int/gb/ebwha/pdf_files/WHA57/A57_R12-en.pdf}.
\end{itemize}
and the risks to which adolescents are exposed; and the Resolution on Adolescent Health (CD40.R16) approved by the PAHO XL Directing Council in 1997, in which Member States formally recognized the differentiated needs of the youth population and approved a framework and action plan. The PAHO Strategic Plan (2008-2012) and Health Agenda of the Americas reaffirm the importance of addressing the particular needs of adolescents and youth.

6. An external evaluation of the implementation of the 2001-2007 plan of action for Resolution CD40.R16, conducted in 2007, revealed that 22 of 26 responding Member States have established National Adolescent Health Programs, but only 17 of 26 countries had a program with effective functioning. Thirty-one percent of the surveyed countries rated their program as adequate, 41% as partially adequate, and 18% as inadequate. While this represents clear progress, the response of health systems and services to the needs of young people is often weak and still faces budgetary constraints.

Analysis

7. Many countries in the Region are currently experiencing a demographic “window of opportunity,” in which there is a larger proportion of working-age persons relative to the dependent population. The investment in health and education for young people and the alignment of economic policies enable productivity and economic growth. Even in countries where this window has closed, the promotion of health and development of young people is essential to help increase their potential to support the growing dependent population. Furthermore, investment in young people’s health is

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17 Available at: http://www.paho.org/English/GOV/CD/ftcd_40.htm.
20 A program with effective functioning is defined as one that is at least 2 years old, has a person in charge of the program, has a plan of action that has been implemented in the last year, and has a budget assigned.
essential to protect investments made in childhood (e.g. significant investments in vaccines and food programs) and secures the health of the future adult population. Most habits detrimental to health are acquired during adolescence and youth and manifest themselves as health problems in adulthood (e.g. lung cancer caused by the consumption of tobacco) adding an avoidable financial burden to the health systems.

8. In the Region, in 2003, the mortality rate for 15 to 24 year olds was approximately 130 per 100,000. The main causes of mortality for this age group are external causes, including accidents, homicides, suicides, among others, followed by communicable diseases, including HIV/Aids, non-communicable diseases, and complications of pregnancy, childbirth, and the puerperium (see Annex 1). Other fundamental health topics that affect young people requiring immediate action are: sexually transmitted infections (STIs), obesity, mental health, tobacco consumption, and substance abuse. The disproportionate impact of these issues on low income, poorly educated, indigenous, migrant, and ethnic minority young people, and the role that traditional gender norms play on propagating unhealthy habits, need special consideration.

(a) **Violence** - In 2000 in the Region of the Americas, the homicide rate among 15 to 29 year old men and women was 68.6 and 6.4 per 100,000, respectively (compared to high income countries in Europe where the homicide rate only reached 1.7 and .7 per 100,000 men and women, respectively). For every youth homicide, there are anywhere from 20 to 40 victims of non-lethal violence in this same age group requiring hospital care. It is estimated that the current number of gang members in Central America is between 30,000 and 285,000, mostly in El Salvador, Guatemala, and Honduras. Additionally, adolescent and young women are 4 times more likely to be victims of a sexual assault than older women.

(b) **HIV/Aids/STIs** - In the Caribbean, Aids is already among the five leading causes of death for young people. In 2004, the estimated percentage of 15 to 24 year-old youth that lived with HIV in the Caribbean was 1.6% (0.9-2.3) in females and 0.7% (0.4-1.5) in males. The figures for Latin America were 0.3% (0.2-0.8) in

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females and 0.5% in males. Sexually transmitted infections affect one in 20 adolescents a year and the most common infections are chlamydia, gonorrhea, syphilis, and trichomoniasis. In pregnant adolescent girls, sexually transmitted infections increase the risk of delivering premature and low-birth weight infants. Moreover, if left untreated, over the long term, these infections may heighten the risk of cancer, HIV, and may be responsible for half of infertility cases.27

(c) **Sexual and Reproductive Health** – In many countries of the Region, young people are becoming sexually active at an increasingly young age, with many initiating sexual activity in adolescence. Approximately 50% of 15 to 24 year old females in some Central American countries had engaged in sexual intercourse by the age of 15;28 the percentage is even higher in rural areas and among young people with lower levels of education. For many adolescent girls the timing of sexual initiation is not a choice made freely; for example in Peru 62% of females who had sexual relations before the age of 14 were coerced into doing so.29 Nearly 90% of Latin American and Caribbean (LAC) youth reported familiarity with at least one method of contraception, but between 48% and 53% of sexually active youth never used contraception. Among those who had used a contraceptive method, approximately 40% did not use contraception regularly.30 For 2006, the unmet need for contraception among young women was 48% in Honduras, 38% in Guatemala, and 36% in Nicaragua.31

(d) **Pregnancy** - Obstetric conditions were the most common cause of hospitalization for young women (27%, 31%, and 46% in the Caribbean, Central America and the United States, respectively).32 Adolescents run a higher risk of adverse pregnancy outcomes and, in comparison with older women, have lower

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probabilities of completing schooling, risk working in informal jobs, poverty, and their children suffer higher health risks.³³ Half the countries in the Americas have adolescent fertility rates among 15 to 19 year olds higher than 72 per 1,000 women (see Annex 2). Twenty percent of the births in the Region were from women younger than 20 years of age, with an estimated 40% of pregnancies being unplanned.³⁴ In LAC, women below the age of 24 account for 45% of unsafe abortions.³⁵

(e) **Malnutrition** - Adolescent obesity in the Region varies between 8% and 22%.³⁶ In the United States, 17% of adolescents between 12 and 19 years of age are overweight.³⁷ Anemia in adolescent women varies from 7% in El Salvador to 30% in Bolivia, and 45% in Haiti.³⁸

(f) **Mental health** - The previously described mortality and morbidity among young people is related to the lack of attention to mental health. In 2004 in the United States, suicide was the 3rd leading cause of death among adolescents 13-19 years of age. In addition, many adolescents seriously consider suicide without attempting or they attempt and do not complete suicide.³⁹

(g) **Consumption of alcohol, drugs, and tobacco** - In 2005 in the Caribbean, 40% of adolescent girls and 50% of adolescent boys 12 to 18 years old had consumed alcohol and 1 in 10 youth 16 to 18 years old had consumed four or more alcoholic beverages at once.⁴⁰ Approximately 1 in 10 adolescents 13 to 17 years old had

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used illegal drugs sometime in their lives.\textsuperscript{41} In the United States, 1 in 5 9\textsuperscript{th} to 12\textsuperscript{th} grade students reported having used marijuana at least once in the past month.\textsuperscript{42} The consumption of tobacco in the past month among adolescents 13 to 17 years old ranged between 2.2\% and 38.7\%.\textsuperscript{43}

9. By living in the Region with the largest social inequalities, young people are subject to prevailing socioeconomic, territorial, ethnic, and gender inequalities that mold their health and social opportunities. The majority of the primary causes of morbidity and mortality in the Region are associated with the social determinants of health, namely: education, income and social class, employment, migration, family, social networks, the environment, among others. In all countries in the Region, the poorest and most excluded are often young people that belong to indigenous, ethnic, and racial minorities, and those that live in female-headed households, and/or in rural communities. Thirty nine percent of youth live in poverty in LAC\textsuperscript{44} and 16\% of adolescents 10 to 17 years old live in households under the poverty line in the United States.\textsuperscript{45} Young people living in low-income households often suffer greater health problems in comparison to their higher income counterparts. For example, the fertility rate of adolescents living in poverty is three times higher than that of adolescents not living in poverty, they use fewer contraceptive methods, and are more likely to give birth before the age of 20.\textsuperscript{46} Education also affects health outcomes and risk behaviors (e.g. pregnancy, STI/HIV/Aids, the harmful consumption of alcohol and other substances, and the risks of violence). Overall only 38\% of 18 year-olds are attending school,\textsuperscript{47} however great disparities based on socioeconomic levels, ethnicity, and geographic area exist. For every additional year of schooling fertility rates in adolescents decreases by 5-10\%.\textsuperscript{48} Moreover, inequalities in opportunities for education and employment with decent wages

are driving high degrees of migration, both in and between countries. This translates in the disintegration of families and communities; unsafe, illegal, and informal employment; trafficking; and in numerous health risks (STI/HIV/Aids, pregnancy, and violence).

10. Strategic information is critical for informed decision-making. Despite increasingly sophisticated information technology, social and health data on young people is still difficult to obtain, often incomplete, inaccurate or inconsistent in many countries. In the external evaluation of the action plan 2001-2007 of the application of the CD40.R16 resolution, out of 26 countries that responded, 30% have a national surveillance system that includes the issue of adolescent and youth health, and only 27% monitor and perform an evaluation of their programs. Moreover, stigma remains a barrier causing underreporting of some health issues (e.g. suicide, mental illness, sexual orientation, and sexual abuse). Paucity of data often impedes the identification of groups at particular risk within and among countries or the risk and protective factors for health behaviors and outcomes. Deficient monitoring and evaluation has resulted in the continued implementation of ineffective interventions.

11. In general, policies, programs and services approach adolescent and youth health and development from a vertical and problem-oriented perspective, for example addressing HIV, pregnancy, alcohol consumption, family, and violence as distinct issues. Sources of financing often reinforce this approach, resulting in expensive duplication of efforts and limited impact. On the contrary, evidence suggests that programs should address interrelated health outcomes, associated behaviors and their common origins to improve impact and reduce expensive duplication of efforts. Further contributing to ineffective interventions is the poor use of available scientific evidence and the lack of adolescent and youth participation in the development and implementation processes.

12. Due to lack of adolescent and youth participation, consideration for the specific needs of the target population as determined by age, stage of development, culture, and gender is inadequate. In addition, programs have not capitalized on the pivotal role played by supportive families, schools and communities as protective factors for health and education, as well as their potential to facilitate access to health services and be critical settings for health promotion. It is necessary to identify community and neighborhood strengths and weaknesses through participatory evaluations, to design

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innovative, comprehensive, and effective youth development programs and health services.

13. Adolescent and youth access to health services also continues to be inadequate in most countries. Many young people encounter legal and financial barriers and unfriendly environments when they use health services, including breaches in confidentiality, judgmental and disapproving attitudes relating to sexual activity and substance use, and discrimination. Additionally, access to health services (including biomedical, mental health, and others) is affected by the financial policies of the health system, geographical barriers, and availability of health personnel. For example, in the United States the large majority of poor and near poor adolescents under the age of 19 are eligible for public coverage, nonetheless, in 2005, one-fifth of adolescents in families living in household under the poverty line had no health insurance.52 Health services should be organized to respond to health needs and wants of young people and their individual and collective expectations. The gap between the supply of health services and the demands of adolescents and youth needs to be closed.53 Quality health services provide an important opportunity for promotional and preventive health messages along with screening, diagnosis, treatment and care for a range of health issues.

14. In the context of the PAHO renewed primary health care model54, health care providers are expected to respond to the needs of individuals throughout the life cycle and are therefore required to have knowledge of the specific needs of young people and the barriers they face. However, the Region lacks a critical mass of health care providers trained to respond to the needs of young people. Innovative strategies to reach young people and train health providers can help keep abreast of demands for health promotion and prevention services and programs. The increased demands require providers to be knowledgeable about new research and emerging technologies in adolescent and youth health, both in communication (e.g. text messaging, virtual networks) and in health issues (e.g. new findings on brain development, new vaccines - Human Papillomavirus vaccine - and testing and screening methods).

15. Information and communication technology has given many young people increased exposure to mass media, cell phones and the Internet, allowing them to connect with global cultures and revolutionizing social interactions. Those who have access to media are exposed to an array of messages and images, often about unhealthy behaviors,

for example the use of tobacco in television programs.\textsuperscript{55} However, those same communication technologies can be used as a strategy to improve health of young people by positively influencing health values, attitudes and beliefs. Another important strategy is targeting pre- or early-adolescence to influence behaviors before they become health-compromising habits.

**Proposal**

16. The purpose of this Regional Strategy is to contribute to the improvement of the health of young people through the development and strengthening of the integrated health sector response and the implementation of adolescent and youth health promotion, prevention, and care programs.

17. This Strategy is assembled with information, evidence and knowledge, and rests on four pillars - primary health care, health promotion, social protection, and the social determinants of health. The Strategy calls for an integration of approaches, programs, and services to tackle health issues of concern and ensure better outcomes. Gender, culture, and participation are crosscutting perspectives.

18. Building on the WHO definition of health\textsuperscript{56}, this Strategy defines a healthy adolescent or youth as someone who fulfils the biological, psychological and social tasks of development with a sense of identity, self-worth and belonging, sees a positive path for the future, is tolerant of change and diversity, and has the competencies to engage as an active member of civil society and the labor force. This manifests in young people as healthy eating habits, engaging in physical activity, mental health and wellness, and a responsible and positive approach to sexuality.

19. This Strategy proposes seven lines of action and promotes their systematic and simultaneous integration to address the primary causes of mortality and morbidity and fundamental adolescent and youth health issues identified in the analysis section: (1) strategic information and innovation; (2) enabling environments and evidence-based policies; (3) integrated and comprehensive health systems and services; (4) human resource capacity building; (5) family, community, and school-based interventions; (6)


\textsuperscript{56} WHO definition of health: a “state of complete physical, mental and social well-being and not merely the absence of disease or infirmity...” Defined in the preamble to the constitution of the World Health Organization and adopted by the International Health Conference, New York, 19 June - 22 July 1946; signed on 22 July 1946 by the representatives of 61 States (Official Records of the World Health Organization, no. 2, p. 100) and entered into force on 7 April 1948. The definition has not been amended since 1948.
strategic alliances and collaboration with other sectors; and (7) social communication and media involvement.

20. To support the implementation of these lines of action PAHO, in partnership with the United Nations and other organizations, will use an inter-programmatic approach, work with special emphasis on priority and high impact countries,\textsuperscript{57} build networks, and mobilize resources. Specifically, PAHO will provide technical cooperation for the implementation, monitoring, and evaluation of the lines of action, promote advocacy, support the systematization of best practices, create a platform to share lessons learned throughout the Region, and encourage country-to-country cooperation.

**Strategic Lines of Action**

21. The strategic lines of action have a duration of 10 years (2008 - 2018). Below, the lines of action are described, including concrete objectives, and proposals for action based on evidence and best practices recognized by PAHO. Annex 3 includes the indicators to monitor and evaluate the achievement of these objectives by strategic line of action and makes note of corresponding strategic objectives and regional expected results from the PAHO Strategic Plan.

**Strategic information and innovation**

22. **Objective:** To strengthen the capacity of the countries to generate quality health information on adolescent and youth health and their social determinants, disaggregating information by age, sex, ethnicity and socioeconomic level.

23. The collection, analysis, and dissemination of appropriate information will provide essentials tools to establish priorities and guide the regional action plan and national programs, including the development of policies, planning, and evaluation of programs.

24. This strategic line of action proposes action to:

   (a) Reach consensus on a list of basic indicators that allow for the identification of gaps and inequities in adolescent and youth health. These indicators will be used for the development of a virtual platform with regional data, disaggregated by age, sex, ethnicity and income. The platform could form a regional observatory on adolescent and youth health;

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\textsuperscript{57} PAHO has identified as priority countries for technical cooperation as: Bolivia, Haiti, Guyana, Honduras, Nicaragua, Guatemala. High impact countries are those with the highest concentration of young people.
(b) Support the countries to build capacity to: strengthen their national health information systems, develop an Adolescent Health Information System (AIS), and to monitor and evaluate the quality, coverage, and cost of National Adolescent and Youth Health Programs, health services, and other interventions, and to align efforts with PAHO and other global work in progress in the topic.\(^{58}\)

(c) Promote the analysis, synthesis, and dissemination of integrated information from different sources on the state of adolescent and youth health and social determinants at the national and regional levels.

(d) Support regional and national research on the impact of new and innovative methods to improve the health and development of young people and to disseminate effective interventions and best practices.

**Enabling environments and evidence-based policies**

25. **Objective:** To promote and secure the development of enabling environments and the implementation of effective, comprehensive, sustainable and evidence-based policies on adolescent and youth health.

26. This strategic line of action proposes action to:

(a) Establish public polices that support a better state of health for young people, emphasizing action among the most vulnerable youth and based on WHO and PAHO resolutions and their recommendations.\(^{59}\) These policies should guarantee specific budget allocation for adolescent and youth health and allow for the follow up to commitments and ensuring accountability;

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\(^{58}\) For example, the **Health Metrics Network** (HMN), the PAHO – USAID collaboration for the strengthening of health information systems, and the **Plan of action for the strengthening of vital and health statistics.**

\(^{59}\) Convention on the Control of Tobacco, Global Strategy on Physical Activity and Health, policies to promote enabling environments such as sustainable transportation and urban planning policies (rapid mass transportation Systems and alternative transportation, road safety, protection of public spaces) and prevention of obesity (urban agriculture, improve school feeding, guidelines and regulations for food marketing and advertising, physical education programs). Ecoclubs is an example of a program promoting youth involvement with the environment with resulting impact on health promoting behaviors. Other relevant PAHO resolutions include: Regional Strategy to Reduce Maternal Mortality and Morbidity (26 CSP, 2002); Neonatal Health within the Continuum of Maternal, Newborn, and Child Care: Regional Strategy and Plan of Action (CE142/12, 2007); Regional Strategy and Plan of Action on Nutrition in Health and Development, 2006-2015 (CD47/18, 2006); Regional Strategic Plan for HIV/AIDS/STI, 2006-2015, of the Pan American Health Organization (CD46.R15, 2005); Regional Plan of Action on Violence and Health (CD37.R17, 1993).
(b) Develop, implement, and comply with evidence-based policies and programs in a manner consistent with the UN Convention on the Rights of the Child\(^60\) and the previously mentioned UN/OAS human rights conventions, declarations and recommendations.

(c) Advocate for environments that promote health and development among young people, considering social determinants of health and the promotion of health and secure communities, including the health promoting schools initiative; and

(d) Support the development and revision of current policies and legislation in priority health topics for young people, especially in those that have impact on health service access.

**Integrated and comprehensive health systems and services**

27. **Objective:** To facilitate and support strengthening the capacity of the health system to respond to adolescent and youth needs.

28. The effective extension of social protection will be supported. Adolescent and youth health promotion, prevention, and care require primary level health care services based on quality standards and best practices.\(^61\)

29. This strategic line of action proposes action to:

(a) Implement interventions through the effective Integrated Management of Adolescent Needs (IMAN) model;\(^62\)

(b) Integrate services with referral and counter-referrals between the primary, secondary, and tertiary levels;

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\(^60\) This instrument entered into force on 2 September 1990 and has been ratified by Antigua and Barbuda, Argentina, Bahamas, Barbados, Belize, Bolivia, Brazil, Canada, Chile, Colombia, Costa Rica, Cuba, Dominica, Ecuador, El Salvador, Grenada, Guatemala, Guyana, Haiti, Honduras, Jamaica, Mexico, Nicaragua, Panama, Paraguay, Peru, Dominican Republic, Saint Kitts and Nevis, Saint Lucia, Saint Vincent and the Grenadines, Suriname, Trinidad and Tobago, Uruguay, and Venezuela.


\(^62\) IMAN follows the IMCI (Integrated Management of Childhood Illnesses) model and includes guidelines for the treatment of diseases in adolescence and youth, with emphasis on prevention and promotion. IMAN seeks to improve the competencies of multidisciplinary professionals in the topic of adolescent and youth health, improve clinical and treatment practices at the family and community levels.
(c) Increase access to quality health services with the development of quality standards of care and ensure availability of critical public health supplies;

(d) Develop models of care, including alternative and innovative service provision that can increase access, such as mobile clinics, health services linked to schools, and pharmacies, among others; and

(e) Conduct studies on the availability, utilization, and cost of services.

**Human resource capacity building**

30. **Objective:** Support the development and strengthening of human resource training programs in comprehensive adolescent and youth health, especially those in health sciences and related fields, in order to develop policies and programs for adolescent and youth health promotion, prevention, and care.

31. Health and service providers (for example school and university teachers, community health promoters, among others) are instrumental to improving the health of adolescents and youth, and therefore multidisciplinary teams are required.

32. This strategic line of action proposes action to:

(a) Develop and implement training programs in the health and development of adolescents and youth at the undergraduate and graduate levels and in-service, with the use of new technologies such as e-learning platforms, and including key topics such as the dissemination and clarification of the UN Convention on the Rights of the Child and the previously mentioned UN/OAS human rights conventions, declarations and recommendations with regard to issues such as confidentiality, privacy, informed consent, equal protection of the law and non-discrimination in the context of cultural diversity.

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63 This instrument entered into force on 2 September 1990 and has been ratified by Antigua and Barbuda, Argentina, Bahamas, Barbados, Belize, Bolivia, Brazil, Canada, Chile, Colombia, Costa Rica, Cuba, Dominica, Ecuador, El Salvador, Grenada, Guatemala, Guyana, Haiti, Honduras, Jamaica, Mexico, Nicaragua, Panama, Paraguay, Peru, Dominican Republic, Saint Kitts and Nevis, Saint Lucia, Saint Vincent and the Grenadines, Suriname, Trinidad and Tobago, Uruguay, and Venezuela.

64 PAHO (with financial collaboration from the Swedish, Spanish and Norwegian cooperation agencies) since 2000 has been providing technical training to public health officials with the support of UN and OAS organs. To date, PAHO has held 40 training workshops to disseminate the international/regional human rights instruments, recommendations and standards in the context of persons living with HIV/AIDS; persons with mental disorders; persons with disability; older persons; persons exposed to second hand tobacco smoke and the health of indigenous women in the context of their reproductive health, sexuality and nutrition (including women, youth, boys and girls). These training workshops have been held in Argentina, Barbados, Brazil, Canada, Costa Rica, Dominican Republic, Chile,
(b) Include the topic of adolescent and youth health in curricula for health and education professionals;

(c) Fundraise for the capacity building of primary health care providers using evaluated courses in comprehensive adolescent health supported by PAHO and currently available on diverse e-learning platforms65; and

(d) Incorporate in available e-learning courses and others current scientific evidence on young people and the topic of monitoring and evaluation of programs.

**Family, community, and school-based interventions**

33. **Objective:** To develop and support adolescent and youth health promotion and prevention programs, with community-based interventions that strengthen families, include schools, and encourage participation.

34. Behavior change in adolescents and youth are not individual decisions, but rather are influenced by the environment in which they live, study, and work. A favorable family environment is essential to achieve positive health and education results.66

35. This strategic line of action proposes action to:

(a) Develop and disseminate evidence-based tools that help strategic actors in interventions that strengthen the family, for example the evaluated PAHO program “Strengthening Families with adolescent children with love and limits”;  

(b) Support community mobilization to change institutional policies and to create communities that are favorable to youth development and health;  

(c) Develop tools to promote the meaningful participation and empowerment of adolescents and youth and their communities, starting with the identification of

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65 PAHO supports distance courses in comprehensive adolescent health held through the Universidad Católica de Chile, the Universidad del Estado de Río de Janeiro, the Universidad Autónoma de Nuevo León, and the Universidad de Buenos Aires.

their strengths and weaknesses to effectively contribute to the decision making process and to the design, and implementation of programs that affect them; and

(d) Improve the relationship between the health and education sectors to develop comprehensive programs for adolescents and youth, and to monitor and evaluate their impact.

**Strategic alliances and collaboration with other sectors**

36. *Objective:* To facilitate dialogue and alliance building between strategic partners, in order to advance the adolescent and youth health agenda and to make sure that strategic partners participate in the establishment of policies and programs for this age group.

37. The implementation of adolescent and youth health programs requires concerted action on the part of multiple partners and strategic actors from different sectors. Furthermore, it requires action at various levels of government, from non-governmental organizations, multilateral organizations, and the local level, among others.

38. This strategic line of action proposes action to:

(a) Develop integrated and coordinated actions between the health sector and with strategic partners at the regional, national, and local levels, for example: government entities (education, judicial system, labor, public security, housing services, environment, among others), private organizations, universities, media, civil society, youth organizations, faith-based organization, and communities (including teachers, parents, and young people);

(b) Increase and strengthen adolescent and youth interagency programs between and among United Nations agencies and organs and agencies of the Organization of American States; and

(c) Establish mechanisms for south-to-south cooperation and to share best practices and lessons learned in the Region.

**Social communication and media involvement**

39. *Objective:* Support the inclusion of social communication interventions and innovative technologies in National Adolescent and Youth Health Programs.
40. The mass media and new technologies have a significant impact on the health of adolescents and youth. It is essential to work with mass media to promote a positive image of adolescents and youth and to incorporate new technologies in health promotion.

41. This strategic line of action proposes action to:

(a) Promote positive images, values, and behaviors regarding adolescents and youth health;

(b) Strengthen countries to use social communication techniques and new technologies to increase access to health interventions and services; and

(c) Support the generation of evidence in this topic, especially in the use of new technologies and their impact on health.

**Action by the Executive Committee**

42. The Executive Committee is requested to:

(a) Analyze this document, and consider adolescents and youth as a priority and support the strengthening of the health sector response. The Region is experiencing a strategic moment, as 2008 is the Ibero-American Year of Youth and the focus of discussion at next Summit of Ibero-American Heads of State and Government (El Salvador, October 2008) will be “youth and development.”

(b) Consider the Regional Strategy for Improving Adolescent and Youth Health and its respective Resolution, which will be the basis for the regional plan of action to be submitted for consideration at the 2009 Directing Council.

Annexes
External causes of Mortality among youth between the ages of 15 and 24 years old, selected countries, around 2003 (per 100,000 inhabitants)

Age-specific fertility rate for 15-19 year-old adolescents, selected countries, Region of the Americas, 2000-2005

### PURPOSE
To contribute to the improvement of the health of young people through the development and strengthening of the integrated health sector response and the implementation of adolescent and youth health promotion, prevention, and care programs.

### INDICATORS
By 2018, priority and high impact countries will have a functional national adolescent and youth health program (defined as one that is at least 2 years old, has a person in charge of the program, has a plan of action that has been implemented in the last year, and has a budget assigned). 100% of the countries by 2018.

### STRATEGIC LINE OF ACTION

<table>
<thead>
<tr>
<th>STRATEGIC LINE OF ACTION</th>
<th>OBJECTIVES</th>
<th>INDICATORS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Strategic line of Action 1: Strategic Information Systems and innovation</td>
<td>To strengthen the capacity of the countries to generate quality health information on adolescent and youth health and their social determinants, disaggregating information by age, sex, ethnicity and socioeconomic level. (Strategic objective 3, 4 y 7. Regional expected result 3.3, 4.2, 7.3, 9.3)</td>
<td>By 2012, 75% of the countries will have incorporated agreed upon health indicators on adolescents and youth health, associated risk factors and public health interventions; 95% for the year 2018</td>
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<tr>
<td></td>
<td>Measurement</td>
<td>Number of countries with national information systems that delivers annual information on adolescents and youth data by age. <em>(Indicator of the strategic objective 1 included in the global monitoring system – GMS)</em></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Number of countries with information systems that deliver annual information on adolescent and youth health by socio-economic status and</td>
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</tbody>
</table>
| **Strategic line of Action 2:** Enabling environments and evidence-based policies | To promote and secure the development of enabling environments and the implementation of effective, comprehensive, sustainable and evidence-based policies on adolescent and youth health. (Strategic objective 2,3,4, 6 y 7, Regional expected result: 2.2, 3.2, 4.6, 6.4, 6.5, 6.6, 7.4, 7.5, 7.6) | By 2015, priority and high impact countries will have comprehensive policies on young people and their health in effect: 95% of countries in 2018.  
**Measurement**  
Number of countries with comprehensive adolescence and youth policies with an assigned budget and in effect through an annual plan of action.  
Number of countries who have revised their health policies and legislation as well as the ones related to accessing health services in the past three years  
Number of countries who incorporate adolescents and youth to the social protection systems |
| --- | --- | --- |
| **Strategic line of action 3:** Integrated and comprehensive health systems and services | To facilitate and support strengthening the capacity of the health system to respond to adolescent and youth needs. (Strategic objective 4 and 10, Regional expected result 4.1, 4.6, 10.1, 10.4) | By 2012, priority countries will have developed a national adolescent and youth health program and by 2015 these programs will be implemented.  
By 2015, priority and high impact countries will have 50% of health centers at the district level applying an integrated packaged of interventions for adolescents and youth (IMAN: Integrated Management of Adolescent Needs). 75% of all |
| **Strategic line of action 4:** Human resource capacity building | Support the development and strengthening of human resource training programs in comprehensive adolescent and youth health, especially those in health sciences and related fields, in order to develop policies and programs for adolescent and youth health promotion, prevention, and care. (Strategic objective 4, 7 and 13, Regional expected result 7.4.1, 13.1 and 13.4) | By 2015, all the countries of the Region will have incorporated adolescent health in the curricula of training programs for health and other related professionals.  
By 2015, 50% of the districts’ clinics have at least one provider skilled in adolescent and youth health care and in the applicable international/regional human rights instruments and standards (40-hour course).  
**Measurement**  
Number of universities that include the subject of adolescent and youth health in the curricula of health science majors  
Number of clinics with a provider trained in IMAN (40-hour course). |
### Strategic line of action 5: Family, community and school-based interventions

To develop and support adolescent and youth health promotion and prevention programs, with community-based interventions that strengthen families, include schools, and encourage participation. (Strategic objective 4 and 6, and Regional expected result, 4.6 and 6.1)

By 2012, the priority and high impact countries will have incorporated in their adolescent and youth health promotion and prevention programs, interventions to strengthen families and programs coordinated with schools and communities. 100% of the countries by 2018

**Measurement**

Number of countries implementing the program “Strengthening Families” or the equivalent.

Number of national adolescent and youth health programs that include schools and communities in their program.

### Strategic line of action 6: Strategic alliances and collaboration with other sectors

To facilitate dialogue and alliance building between strategic partners, in order to advance the adolescent and youth health agenda and to make sure that strategic partners participate in the establishment of policies and programs for this age group. (Strategic objective 4, 7 and 15, and Regional expected result 4.6, 7.2 and 15.3)

By 2018, all countries will have an adolescent and youth intersectorial strategic plan with a focus on determinants and equity.

**Measurement**

Number of countries that have an intersectorial strategic plan (defined as a plan which integrates at least 3 key sectors in adolescent health and development).
Strategic line of action 7: Social communication and media involvement

Support the inclusion of social communication interventions and innovative technologies in National Adolescent and Youth Health Programs. (Strategic objective 4 and 15, Regional expected result 4.6 and 15.4)

By 2015, all countries will have incorporated into their national adolescent and youth health programs, social communications interventions and innovative technologies.

**Measurement**

Number of countries with a national adolescent and youth program that include a social communications plan of action

**Indicators of Impact aligned with the Strategic Plan of OPS 2008—2015 to consent with the countries:**

Compiled data must be disaggregated by groups of age, sex, socioeconomic levels, race and ethnicity.

1. Annual incident of registered cases of HIV in the adolescent and youth population
2. Mortality rate by HIV in adolescents and youth
3. Prevalence of HIV in pregnant women population from ages 15-24
4. Mortality rate by traffic accidents, homicide and suicide
5. Rate of a specific fertility in adolescents of ages 15-19 and youth of ages 20-24
6. Percentages of birth in adolescent and youth women
7. Reason of mother mortality by age groups; 10-14, 15-19, and 20-24 years old
8. Percentage of women, adolescent and youth, with an unsatisfied demand of contraceptives
9. Percentage of women, adolescent and youth, that had a unplanned pregnancy
10. Access to contraceptive methods by age groups
11. Average age of the first sexual relationship
12. Percentage of the adolescent population that had sexual relationships in the last 12 months

13. Percentage of young people that used a condom in their first sexual relationship

14. Percentage of young people that had more than one sexual partner in the last 12 months

15. Factors of risk of Chronic Disease (use of tobacco, physical activity, overweight/obesity)

16. Percentage of adolescents that:
   Smoke cigarettes, one or more in the last 30 days
   Have taken drugs one or more times in their lives
   Have consumed at least one or more alcoholic beverages during the last 30 days
   (Use of alcohol and drugs in adolescents of age 13-15 (GHS) or other to agree)

17. Prevalence of Anemia in adolescent and young women